654 4420 NOV-12-1999 15:50 CA. ENERGY P.01/05 State of California es Agency of California Co. Memorandum 916-654-4976 916-654-4420 Jose Medina per 10, 1999 Director Department of Transportation Telephone: CALNET ( 1120 N Street, Room 1100

From

: California Energy Commission - ROBERT A. LAURIE Commissioner 1516 Ninth Street

Sacramento CA 95814-5512

Sacramento, CA 95818

order some subject: California's Review of the Federal Department of Energy's Draft Environmental

Impact Statement for the Proposed Federal High-Level Nuclear Waste Repository at Yucca Mountain in Nevada

The federal Department of Energy (DOE) is proposing to construct, operate, monitor, and eventually close a geologic repository at Yucca Mountain in southwestern Nevada. DOE plans to use the repository to dispose of spent or "used" nuclear fuel from nuclear reactors, as well as high-level radioactive waste from DOE weapons production facilities throughout the United States. The Yucca Mountain site is located approximately 100 miles northwest of Las Vegas and 22 miles from the Death Valley National Park in California (Attachment 1). This project will result in significant transportation impacts in California; and, there is the possibility of groundwater contamination in southeastern California, should the repository fail to function as expected (Attachment 2).

DOE recently released their Draft Environmental Impact Statement (DEIS) for this proposed repository. As the State Liaison Officer representing California on nuclear issues before the Nuclear Regulatory Commission, I am requesting that your agency review the DEIS and relevant testimony and identify any deficiencies in the DEIS, from your agency's perspective, regarding any significant potential impacts in California from the proposed repository.

The State of California will prepare written comments on this DEIS through a cooperative interagency effort, coordinated by Energy Commission staff. Depending upon the outcome of this review, the Administration may propose a position on additional studies that may be needed or note additional questions that need to be resolved regarding potential impacts in California. California agencies invited to participate in this effort include the Department of Conservation's Division of Mines and Geology, Emergency Services, Energy Commission, Environmental Protection Agency, Fish and Game, Health Services, Highway Patrol, Parks and Recreation, Public Utilities Commission's Railroad Safety Branch, Toxic Substances Control, Transportation, Water Resources, and the Water Quality Control Board.

Mr. Jose Medina Page 2 November 10, 1999

The Draft EIS is available on the Internet website <a href="http://tis.eh.doe.gov/NEPA">http://tis.eh.doe.gov/NEPA</a> and at <a href="http://www.vmp.gov">http://www.vmp.gov</a>. Comments on the DEIS are due February 9, 2000. We have requested hardcopies and CD-ROM's of the DEIS, which we will forward to your agency for review. We also will forward written comments on the DEIS from Inyo County, the State of Nevada, and the Superintendent of Death Valley National Park.

Mike Peterson has been your department's representative on nuclear waste transportation working group efforts. Please let me know before November 25, 1999, if he will remain your agency's contact for the DEIS to receive these materials, help evaluate potential transportation impacts in California, if any, and attend one to two working group meetings. We will schedule our first Yucca Mt. transportation impacts meeting in December. If you have any questions, please contact me at 654-4001, Barbara Byron at 654-4976 or Daniel Nix at 654-4861. I look forward to hearing from you.

ROBERT A. LAURIE Commissioner

## **Attachments**

Cc:

Mary Nichols, Secretary for Resources The Resources Agency

William Keese, Chairman California Energy Commission Department of Water Resources
State Water Quality Control Board
Dept. of Fish and Game
Dept. of Conservation Division of Mines and Geology
State Dept. of Parks and Recreation
Department of Health Services
Dept. Toxic Substances Control
Cal EPA
Cal Trans
California Highway Patrol
Office of Emergency Services
California Public Utilities Commission

## Attachment 2

## Background on the Yucca Mt. Draft EIS And Potential Impacts in California

Potential Environmental Impacts: In 1988-1989, the Energy Commission coordinated an interagency working group that commented on the federal Department of Energy's (DOE) Site Characterization Plan for Yucca Mountain. The Site Characterization Plan identified studies necessary to determine the suitability of the Yucca Mountain site for a long-term, geologic repository. In 1989, the California High-Level Nuclear Waste Interagency Working Group provided comments on DOE's Site Characterization Plan regarding its adequacy for evaluating potential impacts in California. The California agencies participating in this review included the State Water Resources Control Board, the California Department of Fish and Game, the California Department of Conservation's Division of Mines and Geology, the California Department of Water Resources, the California Parks and Recreation, and the California Energy Commission.

This California interagency working group concluded that the most important geologic issue relevant to California from the proposed Yucca Mountain project is potential groundwater contamination in the Death Valley regional groundwater basin resulting from an accidental radionuclide release at the site. The potential for migration of radionuclide contaminants into eastern California aquifers (i.e., into the Death Valley regional groundwater basin) is of concern as are potential impacts on water supplies for California fish and wildlife populations in and near the Death Valley National Park.

Inyo County testified early November 1999 in hearings on the DEIS regarding their concern about the long-term threat the Yucca Mountain repository poses to regional groundwater supplies and to communities east of Owens Valley. They noted that hydrologic studies conducted by Inyo, Nye and Esmeralda Counties point to the existence of a continuous aquifer running from beneath Yucca Mountain southwards to Tecopa, Shoshone and Death Valley Junction. These studies indicated that water flowing beneath Yucca Mountain flows southeast to become surface water flowing into Death Valley that is used for commercial and domestic purposes and supports natural habitats. Inyo County criticized the DEIS for not addressing or acknowledging these studies regarding potential pathways for contaminants to reach the Death Valley region.

Further, Inyo County noted that the repository design changed from a "hot" repository to a "cool" repository, which has major and "insufficiently researched implications for groundwater flow and groundwater chemistry". The Draft EIS was issued prior to the adoption of the cool design and does not include information to allow reviewers to evaluate the implications of this design change.

Inyo County further recommended that the repository be kept open, ventilated and monitored to drive out heat and moisture and to allow flexibility in mitigating impacts from the repository to safeguard the residents and users of Amargosa Valley and Death Valley.

<u>Potential Transportation Impacts:</u> There will be significant transportation impacts in California from the proposed repository. The Inyo County Board of Supervisors testified that Inyo's primary concern with the DEIS is its superficial analysis of transportation impacts involving the movement of 77,000 or more tons of radioactive waste to Yucca Mountain

Regarding risks to humans, the risks associated with transportation pose the greatest risk to populations along the routes. In order to evaluate transportation impacts in California, the DEIS should provide detailed information on likely primary and secondary routes in California, numbers of shipments, and potential radiological and nonradiological impacts from these shipments.

California State Route 127 is being used for shipments of low-level nuclear waste to the Nevada Test Site (NTS), and DOE is proposing its use for additional low-level shipments from eastern states to NTS (over 800 shipments annually). SR 127 is also being proposed as a route for transuranic waste shipments from NTS to the Waste Isolation Pilot Plant in New Mexico. Inyo County has expressed concern that highway and rail routes in southeastern California may be likely candidates for eventual shipments of spent nuclear fuel.

An estimated 74,000 truck shipments (3/4 of the total shipments) of spent fuel and high-level nuclear waste could be transported to Yucca Mountain through California under DOE's "mostly truck" scenario, an average of five truck shipments daily for 39 years. Under a truck/rail scenario, an estimated 26,000 truck shipments and more than 9,800 rail shipments could be transported through California to the Yucca site.

Inyo County noted the necessary roadway improvements and the cost to the County and State of equipping and staffing emergency response stations to prepare for shipments. The County further noted that SR 127 is isolated and most of the route is 1-3 hours from any emergency response assistance. The nearest hospital facilities are in Las Vegas. As a result, the County has a strong preference for rail shipment of this waste, including offloading most of the waste in Nevada east of the Yucca Mountain site.

California agencies need to review the relevant comments on the Draft EIS regarding potential impacts in California from the proposed repository. At a minimum, the agencies that provided comments in 1989 on DOE's Site Characterization Plan should review their comments in light of the conclusions and findings of the Draft EIS for the Yucca Mountain project.